A. ISSUES AND OPPORTUNITIES

Community Profile- (Data for the figures in this section are found in appendix. PDF files are sited for quick reference to the original data. (*A1*, *A1.1*, *A2*, *A3....*).

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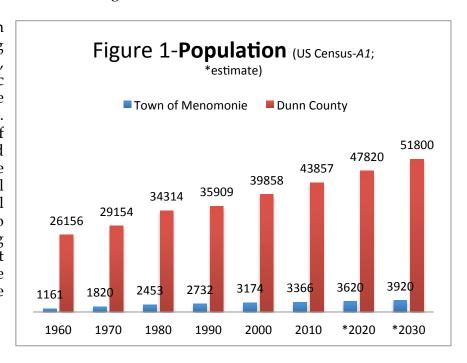
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> The purpose of this section is to present the existing population, housing, agricultural, and economic conditions that help define the Town of Menomonie. In addition, projections of population future and housing demands have created. been General trends in the agricultural community are also discussed. Understanding these factors is the first step in developing the land use plan for the Town of Menomonie.



POPULATION CHARACTERISTICS

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Population change is the primary component in tracking a community's growth and in predicting future trends and needs. Change in population affects all aspects of a community: recreation, transportation, agriculture, housing needs, and all community services.

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This section identifies population trends and projections for the Town of Menomonie. Population by the decade for the Town of Menomonie and Dunn County are shown in Figure 1.

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Trends

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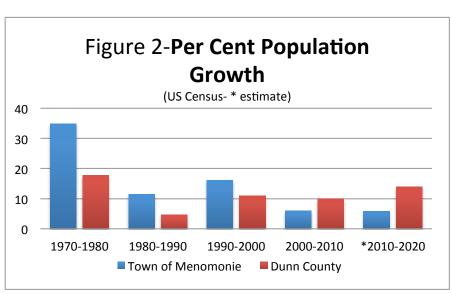
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The Town of Menomonie the second most populous political entity in Dunn County. The first is the City of Menomonie. Percent population growth by the decade is given in **Figure** According to the 2010 Census there were 3,366 people living in the Town of Menomonie. The



Town's 6% population growth was smaller than Dunn County, which had 10% growth. This is in contrast to the previous periods where the Town outpaced the County. However, the recent slowing of growth is linked closely with the recession that started in 2008. It is likely that the Town's population will increase at a moderate pace over the next 10 years. According to Figure 1, the 2020 and 2030 populations should increase to about 3620 and 3920, respectively. Not surprisingly, the Town of Menomonie still has the highest population density of any town in the county with 80 people per square mile. (See appendix A) (US Census)

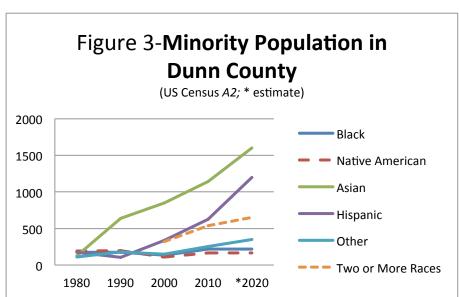
Marital Trends

In 2011 (*A7*) it is estimated that the Town had 649 never married, 1706 married, 232 divorced, and 111 widowed people in the Town. In 2000, 536 people were never married, 1604 (*A6*) were married, 116 divorced and 74 widowed. In 1990 the Town of Menomonie had 428 single, 1413 married, 126 divorced, and 59 widowed people. For the entire period between 1990 and 2011 married people increased by about 20% while widowed and divorced increased by about 85%.(US Census: American Community Survey for 2011 data)

Minorities - Trends in Dunn County minority population are shown in Figure 3.

For 2010 the minority share of the population in Dunn County increased to 5.3% (A1.1). The State (A1.2) has a minority population of 13.8% and the nation has a minority

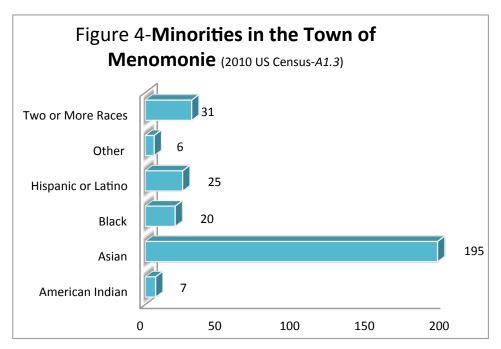
population of 27.6%. The largest segment of the Dunn County minority population is the Asian community. The Asian community increased from 849 in 2000 to 1143 in 2010. The Hispanic growth rate was the greatest of any group. The County Dunn population change from 300 in 2000 to 600 in 2010 corresponds to a near doubling of the Hispanic population. In 2010 the minority



population and minority percentage increased in the county at a slower rate than the national increase. It should be noted that a new race category, "Two or More Races," was added to the 2000 Census. Consequently, some people may have decided to identify themselves by the new category.

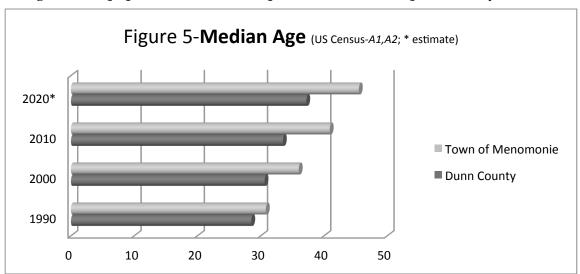
Minority Population -Figure 4 is a graph of the minority group population in the Town of Menomonie

 In 2010 the Town of Menomonie had a 7.7% minority population. Figure 4 clearly shows that the Town's major minority group is people of Asian heritage. (US Census)



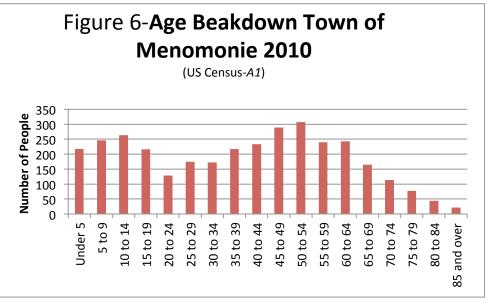
Age – Figure 5 shows a comparison of the median age in the county to that of the Town.

From 2000 to 2010 the median age in the Town of Menomonie increased from 36 to 40.9 (A1) years. This is higher than Dunn County and the national average. Dunn County's median age increase of 9.5% is less than the Town's median age increase of 13.6 %. Moreover, the median age is expected to increase over the next ten years. Figure 6 illustrates the age distribution within the Town of Menomonie. In 2010, 904 people in the Town were over 55. The over 55 age group made up 26.9% (A1.3) of the population. The ages of the population have an impact on the services provided by the Town.



Summary

The data indicate that growth the Town Menomonie may be slower than that of the county whole. a However caution should be observed in this prediction due to the unusual economic conditions of the past five years.



The average age of the population is increasing. People 55 or older now make up 26.9% of the populace versus only 18.6% ten years earlier. There has been notable growth in the minority population, especially people of Asian origin. This is expected to continue. There is an increasing percentage of households headed by single/widowed/divorced people. The percentage of married people is decreasing. Each of these facts will have an impact on how the land is used in the Town of Menomonie, especially for the development of housing and the sale of farmland.

Accurately predicting population change is difficult because there are many unpredictable variables. Therefore, this information should be continually updated to reflect the direction in which the Town is actually moving.

HOUSING CHARACTERISTICS

The housing characteristics of the Town of Menomonie are important elements of the land use plan. The location of housing determines the cost of many public services and facilities. In addition, housing characteristics are related to the social and economic conditions of the community's residents. The need for housing also exerts pressure to convert agricultural land to other uses.

Trends-Figure 7 shows trends in owner-occupied and rental housing in Dunn County.

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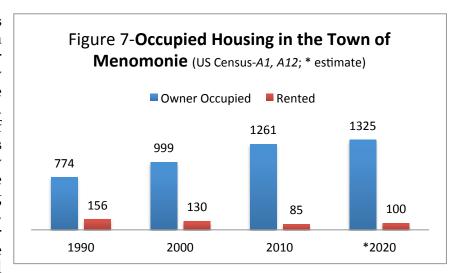
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The Town of Menomonie's housing stock has been increasing at a rate greater than that of Dunn County and most of the surrounding towns (A13). Housing in the Town of Menomonie consists mostly of single family dwellings. In 2010 there were 1346 (A1.3) housing units. Of these homes, 1,261 were owner occupied, and 85 were rented. The estimated

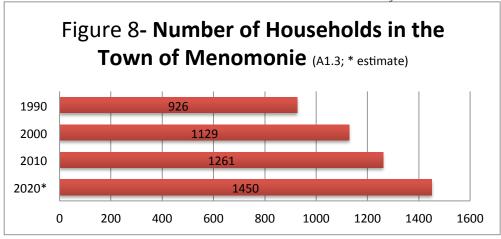


median value for a home in the Town was \$184,200 (*A5*) with a County median value of \$152,700 (*A5*). In 2000 there were 1166 housing units in the Town; 37 of these were vacant. Of the 1129 occupied units 999 were owner occupied and the remaining 130 were rented. In 2000 the median value of a house in the Town of Menomonie was \$108,500 and in Dunn County \$91,900.

(US Census-2000, 2010) See appendix A.

Households

A figure closely tied to housing units is the number of households in the Town. See Figure 8. There were 1261 (*A1*) households in the Town of Menomonie in 2010, which was an 11.7% increase from 2000. The increase from 1990 to 2000 was 21.9%. If the number of households continues to increase similarly to the time from 1990 to 2010,



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there will be over 1450 households by the year 2020. It should be noted however that housing slowed greatly in the Town since 2008. During the same time the average size of a household decreased from 2.95 in 1990 to 2.81 in 2000 to 2.67 (A1) in 2010, following the national trend of smaller families. Smaller households mean that more housing will

be needed even if the population remains the same. These changes are a result of a combination of factors such as; people getting married at an older age, more divorces occurring, more single parent households, and more elderly people living alone. (US Census, 2011 Dunn County Zoning Annual Report) See appendix A.

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Head of Household And Poverty Levels

In 1990, there were 52 households headed by females, of which 8 (15.4%) were living below the poverty level. In Dunn County there were 794 female headed households, 231 (29.1%) of which were below the poverty level. In 2010 the Town had 73 (A1) female heads of households. Overall about 6.3% (A8.1) of the people in the Town were below the poverty level. 6.5 % of females were below the poverty level.

Affordable Housing

Affordable housing, as defined by HUD, is housing in which essential housing costs do not exceed 30% of the household income. The costs for owner occupied housing include principal, interest, taxes, and insurance. In the Town of Menomonie in 2011, 20% of owner-occupied, and 10% of renter-occupied housing cost the residents 30% or more of their household income. (A3.2) In Dunn County the comparable figures were 28% and 54% respectively. (*A*3.1).

Housing Units

The age of a dwelling is another indicator of its physical condition. During the 1940s, only 4% of the county's houses were in the Town of Menomonie. By 1990 the Town's share of the County's houses had increased to 7.3% due to the building boom in the 60s through the 80s. This trend has continued (A13.1). In 2011 over 40% of the housing was less than 30 years old and about two thirds of the housing was less than 40 years old. This indicates that the housing infrastructure is in good condition. (A13.2)

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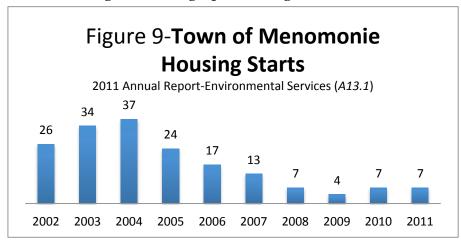
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Summary-Housing starts for 2002 through 2011 are graphed in Figure 9.

Over the past several years the Town Menomonie's housing starts have slowed substantially. Annual housing starts decreased dramatically from 2004 2009, but nearly doubled in 2010 and 2011 compared to the 2009 low. The economic



collapse starting in 2008 likely played a role in this stagnation of new housing. It is likely that housing starts will rebound as the economy improves. In 2010 the median home price was \$31,500 more than the county average, so it appears that the Town has adequate housing on the upper and lower ends of the spectrum of housing costs. However, there may be a shortage of mid-price and multiple family housing. Smaller household size is a contributing factor in the demand for housing. The smaller household size may also reflect more single parent families and a greater need for low to middle income housing. Indeed, the Town may need more low cost housing, and the plan must consider the need for all types of housing. The plan also needs to address the continued expansion of housing and subsequent loss of "undeveloped" land.

ECONOMIC CHARACTERISTICS

The planning process must identify the Town of Menomonie's economic characteristics: the labor force, employment, educational levels, income, unemployment rates, and commuting patterns.

Trends

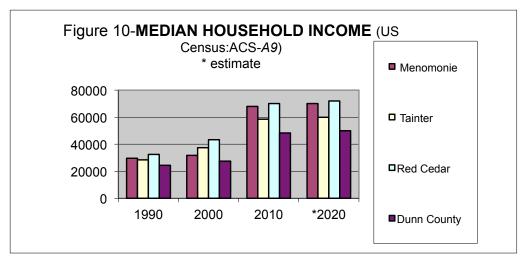
While there are some differences, in general the Town of Menomonie reflects the employment picture for the entire county. The Town continues to lose agricultural jobs. While agricultural employment has decreased, it remains a strong economic sector in Dunn County. The *Government Employment* category, primarily because of the University of Wisconsin-Stout, continues to be strong. Employment tables are given in appendix A.

According to the US Census Bureau American Community Survey 5 year estimates, there were approximately 1811 (*A8.3*) civilian employed persons over 16 in the Town in 2011. Table 1 lists categories of employment and the estimated number of jobs in each category. It should be noted that the data in this table may have significant margins of error. See also Appendix A.

| Table 1-Selected Employment Statistics-Town of Menomonie (US Census: 2011 ACS Survey-A8.3) | |
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| Educational services, health care, and social assistance | 439 |
| Retail Trade | 336 |
| Manufacturing | 290 |
| Arts, entertainment, recreation, accommodation, and food services | 194 |
| Construction | 133 |
| Finance, insurance, real estate, rental, and leasing | 92 |
| Professional, scientific, management, administrative, and waste | 65 |
| management services | |
| Transportation, warehousing, and utilities | 57 |
| Agriculture, forestry, fishing, hunting, and mining | 47 |

Income-Figure 10 shows a comparison of the median income in Dunn County to the Towns of Tainter, Menomonie, and Red Cedar.

There are some distinct contrasts within the county. The median household income for the Town of Menomonie \$20,000 nearly more than the average. county the other hand, 20% of the owner occupied housing in the



Town of Menomonie is considered unaffordable, compared to the County's 28%. (US Census)

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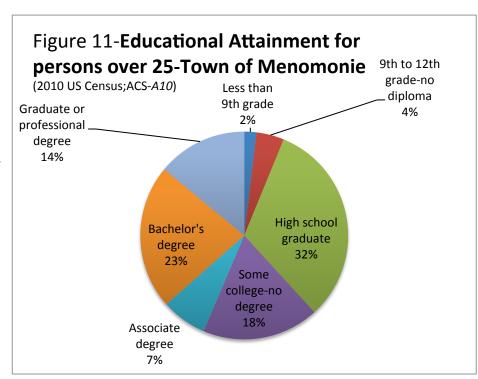
See appendix A.

Low and Moderate income Households

The number of low and moderate-income households is another measure of the relative economic status of a community. By definition this number includes all households earning an amount equal to or less than 80% of the county median income (80% of the median of \$48,376 is \$38,701). About 39% of Dunn county households and about 25.2% of Town of Menomonie households fall in this category. (*A1.4, A1.5*)

Education

Figure 11 shows that 94% of the people in the of Menomonie above the age of 25 have graduated from school. Over one third of our residents over the age of 25 have bachelor's or higher degree. (US Census) See appendix A.



Summary

Most Town of Menomonie residents work outside the Town. Commutes averaged 14 minutes in 2000 and 22.5 minutes in 2011 (*A8.3*). The median income for Town of Menomonie residents is about 40% higher than Dunn County's. A higher median age may partially account for the higher average income. About one fifth of the owner occupied housing in the Town of Menomonie is considered unaffordable. This is a reflection of the fact that the average price of a home in the Town (\$184,200) is approximately 20% higher than the county average, (\$152,700-*A5*). The Town's proximity to the city of Menomonie is a major factor in the economic status of the Town of Menomonie.

AGRICULTURAL CHARACTERISTICS

Agricultural activity is an important part of the Town of Menomonie's economy. It also plays an important role, directly and indirectly, in the lifestyles of the residents. The changing status of agricultural land will have a huge impact on the nature of the Town of Menomonie over the next twenty years and beyond.

Trends

The amount of farmland in Wisconsin has been decreasing for some time. The number of farms, dairy farms in particular, has been steadily decreasing. Dunn County and the Town of Menomonie have followed this trend. The Town of Menomonie's increasing population has contributed to the loss of farmland. There was a 14.6% increase in households for the Town of Menomonie from 1980 to 1990. That trend continued with an 11.7% increase from 2000 to 2010 (*A1*). This emphasizes the connection between loss of farmland and the increased demand for housing in the Town.

Land Use (Town Land Use Data Book for 1990 to 1998 data)

Over the years from 1990 to 1998, the amount of land used for farming in Dunn County decreased by 4.4% (15,100 acres). From 2001 through 2011 over 6300 acres were converted to non-farm use. (NASS-A14) Over the same period the farm acreage in the Town of Menomonie has dropped from almost 20,000 acres to about 19,000 acres (5.2%.)

Farm Numbers

From 1990 to 2000 the number of housing units in the Town of Menomonie increased by 20% and from 2000 to 2010 (*A1*) the number increased by an additional 15%. From 1990 to 2000 sixty-six parcels of agricultural land totaling 3806 acres were sold. One thousand forty-three acres of that total, about 27% of the farmland sold, were converted to non-agricultural use. Twenty farms in the Town of Menomonie were lost. From 2000 to 2010 the number of farms decreased from 104 to 84, while the number of dairy farms declined from 49 to 39. Just four years later, in 2014, there were only 11 dairy farms in the Town of Menomonie. (source-farmer survey) In 2007 Dunn County had 1690 (*A11*) farms, an increase of 7 farms since 2002. The average acreage per farm decreased in that same period from 237 to 226. This means that approximately four thousand acres are no longer farmland. See appendix A. (US Census; US Agricultural Census)(USDA Ag. Statistical Service)

Age Factor

It is important to consider the ages of the people farming. As farmers reach retirement age it is more likely that their land will be sold. In Dunn County, in 1997, more than 40% of the people farming were over 55 years of age. Only 0.9% were under the age of twenty-five. This aging trend has continued. As noted earlier, over the last ten years the percentage of people over 55 in the Town has gone up 8.3% and the median age has gone from 36 to almost 41. Because the current economic conditions and costs make it very difficult to enter farming, fewer young people are able to farm. Thus, there is a strong possibility that more land will be taken out of farming.

Summary

Agricultural land was being converted to non-agricultural use at the rate of two per cent per year from 1990 to 2000. The number of farms, dairy farms in particular, has continued to decrease steadily. The increase in population, and the resulting demand for housing, has been one of the main causes for this change. The large number of farmers at or near retirement age increases the probability that the loss of farmland may accelerate in the near future. If this trend were to continue the Town of Menomonie will lose most of its farms over the next twenty years. However, due in part to the high produce prices, there has also been a trend to consolidate smaller farms into much larger ones. In addition there has been an increase in land rental prices, thereby encouraging retired age farmers to keep the land in production. The Town of Menomonie opinion poll reveals that the large majority wants to preserve the rural atmosphere of our Town.

OVERALL GOALS AND OBJECTIVES

The goal of the plan is to preserve the rural nature/character of the Town while allowing for appropriate growth. To do this we must preserve quality farmland while allowing for moderate expansion of housing. Farming needs to be profitable and sustainable in order to survive for the long haul. The Town should support efforts in this direction. Organic farming seems to be a growing trend that merits support. Three very important tools that are essential in this effort are the Town's current subdivision ordinance, its groundwater ordinance, and the county zoning ordinance. It is important that these three documents are applied carefully, updated regularly, and coordinated with this comprehensive plan.

Goals

- 1. Preserve the rural nature / character of the Town.
- 441 2. Help maintain a high quality of life for the citizens of the Town.
- Promote a visual environment that makes the Town a desirable place to live, work, and visit.
- 444 4. Preserve and maintain farmlands.
- Support farm operations that are appropriate for the Town of Menomonie.

- 446 6. Encourage development that does not put undue strain on the environment and Town resources.
- 448 7. Encourage conservation design/cluster housing using zoning and appropriate ordinances.
- Encourage the proper termination/disconnection of electricity, septic, wells, etc. in abandoned properties.
- Help the citizens of the Town with the tools necessary to maintain a high quality of life.
- 454 10. Encourage tourism.
- 455 11. Protect wildlife habitat.
- 456 12. Preserve natural resources.
- 457 13. Protect environmentally sensitive areas.
- 458 14. Strive to consistently apply all ordinances and plans.
- 459 15. Support "use value assessment" of farmland.

Objectives

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- 1. Create appropriate ordinances and enforcement codes.
- Continue to update and maintain a comprehensive land use plan for the Town of Menomonie for the next twenty years.
- Update and apply the subdivision ordinance to provide the opportunity for the development of all levels of housing, including affordable housing.
- 468 4. Designate suitable locations for future housing.
- 469 5. Provide recreation opportunities for the citizens.
- 470 6. Maintain adequate transportation systems.
- 7. Continue to participate in the joint Town-City planning group.
- Explore joint planning with state and federal government units in areas of mutual concern.

Sources

Unless otherwise noted all information in this document was located through the US Census Bureau. A distinction was made when the data was an estimate (American Community Survey) rather than 100% raw data. To find this data go to the bottom of the page and under the find data column; click the link entitled American Fact Finder (http://factfinder2.census.gov/). From here go click in the geographies box and under the list tab choose the geographic region (county, county subdivision etc). After all of the above is chosen you are able to search through the census data. Take note that unless deleted your previous selections will filter all searches done after them.

For more information on the American Community Survey follow this <u>link</u>

PDF files are sited for quick reference to the original data. (A1, A1.1, A2, A3....). These files 505 should be digitally available on the Town website and should be part of the complete digital 506 comprehensive plan. 507 508 509 510 **BIBLIOGRAPHY** 511 512 Population, Minority, Marriage, and Household Information: 513 DP-1: Profile of General Population and Housing Characteristics: 2010 514 QT-P18 Marital Status by Sex, Unmarried-Partner Households, and Grandparents as Caregivers: 515 516 S1201 MARITAL STATUS: 2006-2010 American Community Survey 5-Year Estimates 517 Housing: H085: MEDIAN VALUE (DOLLARS) FOR ALL OWNER-OCCUPIED HOUSING UNITS 518 519 QT-H1 General Housing Characteristics: 2000 520 QT-H2 Tenure, Household Size, and Age of Householder: 2010 521 B25077 MEDIAN VALUE (DOLLARS) Universe: Owner-occupied housing units 522 2006-2010 American Community Survey 5-Year Estimates 523 2011 Zoning and Sanitation Report 524 **Education:** 525 S1501 EDUCATIONAL ATTAINMENT 2006-2010 American Community Survey 5-Year Estimates 526 527 **Economic:** 528 S2405 INDUSTRY BY OCCUPATION FOR THE CIVILIAN EMPLOYED POPULATION 16 529 YEARS AND OVER: 2007-2011 American Community Survey 5-Year Estimates 530 531 QT-H11Vehicles Available and Household Income in 1999: 2000 532 S1901: INCOME IN THE PAST 12 MONTHS (IN 2010 INFLATION-ADJUSTED DOLLARS) 533 534 2006-2010 American Community Survey 5-Year Estimates 535 536 Agriculture: 537 **Dunn County Farm Service Agency Records** 538 Ag Census: Farms, Land in Farms, Value of Land and Buildings, and Land Use: 2007 and 2002 539 540 541 Table 1-Population; US Census; A1 542 Table 2-Percent population Growth; US Census; A1 543 Table 3-Population density; US Census; A1 544 Table 4-Minority population; US Census; A2 545 Table 5-Age group break down; US Census; A1 546 Table 6-Median age; US Census; A1, A2 547 Table 7-Households: A1 548 Table 8-Housing units built; 2011 Annual Report-Environmental Services; A13 Table 9-Employment; Old plan information, US Census 549 550 Table 10a-Occupations 1990 551 Table 10b-Occupations 2010; A8 552 Table 11-Median income; A9 Table 12-Education; US Census, ACS; A10 553 554 **Further references from US Census Fact Finder** 555 556 Tables 1-5: 557 DP-1: Profile of General Population and Housing Characteristics: 2010

| 558 | Table 6: |
|-----|---|
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| 560 | Table 9: |
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| 562 | B19013 : 2006-2010 American Community Survey 5-Year Estimates |
| 563 | Table 10: |
| 564 | S1501 EDUCATIONAL ATTAINMENT |
| 565 | 2006-2010 American Community Survey 5-Year Estimates |